



Medicaid Programs That Improve The Safety of Opioid Use

Spotlight on Wisconsin

To minimize overdoses and other harm associated with the misuse of prescription drugs, public and private insurance plans use patient review and restriction (PRR) programs to encourage the safe use of opioids and other controlled substances. Through PRRs, insurers assign patients who are at risk for substance use disorder (SUD) to pre-designated pharmacies and prescribers to obtain these drugs. This fact sheet presents key features of Wisconsin's Medicaid fee-for-service (FFS) PRR program that were acquired from a 2015 survey and literature review by The Pew Charitable Trusts. The nationwide survey of Medicaid PRR programs captured information on program characteristics, structures, and trends. Of the 41 states that responded (plus the District of Columbia and Puerto Rico), 38 operate an FFS PRR. For more information on state responses, visit www.pewtrusts.org/PRRreport.

PRR program initiation

PRR programs have been in operation in Medicaid FFS programs in the United States since the early 1970s. Wisconsin's PRR program was launched in 1980.

Designated provider structure for PRRs

PRRs require patients to receive controlled substance prescriptions and related care from designated pharmacies, prescribers, hospitals, and/or other providers, such as dentists or pain management specialists. Patients enrolled in Wisconsin's PRR are assigned to a designated pharmacy and prescriber. The chart below compares Wisconsin's PRR program design with that of other programs.

	Assign patients to a pharmacy only	Assign patients to both a pharmacy and prescriber	Assign patients to a pharmacy, prescriber, and hospital
Number of responding programs (%) n = 38	13 (34%)	17 (45%)	8 (21%)
Wisconsin's PRR		✓	

Criteria used to identify at-risk patients for PRR enrollment*

Programs use specific, predetermined criteria to identify potentially at-risk beneficiaries for enrollment in a PRR. Wisconsin's specific criteria are checked below:

✓	Filling a certain number of controlled substance prescriptions
	Filling a certain number of other prescriptions
✓	Utilizing a certain number of pharmacies to obtain controlled substances
	Visiting a certain number of prescribers to obtain controlled substances
	Visiting a certain number of emergency rooms
	Obtaining a certain number of controlled substances in the same therapeutic class
✓	Referral/recommendation

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* With the exception of referrals/recommendations, these criteria are based on use over a specified time period. These time periods may vary between criteria and are specified where known. When publicly available, specific numbers triggering potential identification as at-risk are provided for the listed criteria.

Other

Misuse of drugs or services

Knowingly obtaining health care in excess of established program limitations, or obtaining health care that is clearly not medically necessary; knowingly obtaining duplicate services from more than one provider for the same health care condition, excluding confirmation of diagnosis or a second opinion on surgery.



Involved in potentially fraudulent or abusive activities

Altering or duplicating the recipient eligibility card in any manner; permitting the use of the eligibility card by any unauthorized individual for the purpose of obtaining health care; using the eligibility card that belongs to another recipient; using the eligibility card to obtain any covered service for another individual; duplicating or altering prescriptions; knowingly misrepresenting medical symptoms for the purpose of obtaining any covered service; knowingly furnishing incorrect eligibility status or other information to a provider; knowingly furnishing false information to a provider in connection with health care previously rendered that the recipient has obtained and for which Medicaid has been billed; otherwise obtaining health care by false pretenses.

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Patients automatically excluded from PRR enrollment

Some beneficiaries with pain that is difficult to manage are typically excluded from PRRs. Based on survey results from the District of Columbia and the 37 states with an FFS PRR, the most common reasons for automatic exclusion were that patients are:

- Receiving treatment for certain types of cancer (15 states).
- In long-term care (14 states).
- In hospice care (13 states).
- In skilled nursing facilities (10 states).

71%

Twenty-seven of the 37 states and DC automatically exclude at least one patient population from PRR enrollment to help ensure that these patients have access to effective pain management. Of these, 63% exclude more than one patient population.

29%

Eleven responding states do not automatically exclude patients, although they may choose to do so after performing a clinical review.

Wisconsin automatically excludes patients who are receiving treatment for cancer or other specific conditions and are in hospice care or certain other settings of care, such as those with HIV or sickle cell anemia or those who are receiving palliative care.

Process for patient notification of PRR enrollment

Sixteen programs (46 percent of those responding^{*}), including Wisconsin's PRR, provide beneficiaries with less than 30 days' notice before PRR enrollment. Specifically, Wisconsin provides 15 days' notice. Fourteen states (40 percent) provide 30 days' notice, and five states (14 percent) provide beneficiaries with more than 30 days' notice before PRR enrollment.

Process for patient appeal of PRR enrollment

Wisconsin and 31 other states (over 86 percent of those responding[†]) provide beneficiaries with 30 or more days from notification to appeal the decision to enroll them in the FFS PRR program. Specifically, Wisconsin allows beneficiaries 45 days to appeal upon receiving notification of PRR enrollment. Five programs (almost 14 percent) provide beneficiaries with less than 30 days to appeal the decision.

If a Wisconsin beneficiary chooses to appeal, he or she is enrolled in the PRR program during the appeals process. Fifteen percent of states follow this practice.

Selection of designated providers

Thirty-six programs (95 percent of those responding), including Wisconsin's PRR, allow for beneficiary input when selecting providers. Specifically, Wisconsin allows beneficiaries to submit pharmacy and prescriber preferences.

Drugs managed through the PRR

Forty-seven percent of FFS PRR programs, including Wisconsin's PRR, require patients to receive controlled substances in Drug Enforcement Administration Schedules II-V from designated providers. Alternatively, 45 percent of programs require patients to receive controlled as well as noncontrolled substances identified as frequently subject to misuse or diversion, such as those used to treat HIV, from designated providers. Eight percent of programs require patients to receive only a subset of controlled substance schedules from designated providers.

Additional services offered to PRR enrollees

Fifty-three percent of responding FFS PRR programs, including Wisconsin's PRR, do not offer additional services to PRR enrollees. Additional services may include general information on SUD, referrals for SUD treatment, referrals to pain specialists, case management services, and information on the appropriate use of health care services.

* These data represent 34 states and DC. This includes states with FFS PRR programs that either confirmed this information or make it publicly available.

† These data represent 36 states and DC. This includes states with FFS PRR programs that either confirmed this information or make it publicly available.

PRR access to state prescription drug monitoring programs

Prescription drug monitoring programs (PDMPs) are state-run electronic databases that monitor dispensed prescriptions for controlled substances in 49 states and the District of Columbia. Wisconsin's Medicaid staff does not have access to the PDMP. States that do have access may use it to monitor cash transactions and identify at-risk beneficiaries for potential PRR enrollment. The chart below compares the Wisconsin FFS Medicaid program's access to the PDMP with that of other programs.

	No access to the PDMP	Access to the PDMP
Number of responding programs (%) n = 38	22 (58%)	16 (42%)
Wisconsin's PRR	✓	

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