The Pew Charitable Trusts' 2023 report "Tools for Sustainable State Budgeting" examines whether and how states are using long-term budget assessments and budget stress tests to measure and strengthen their fiscal outlooks. This is one of 20 fact sheets describing the approaches of and opportunities to improve for each state that produces at least one of these analyses.



# West Virginia: Tools for Sustainable State Budgeting

Long-term budget assessment:	Budget stress test:
Report: "Six Year Financial Plan" and "Long-Range Issues," in "Executive Budget: Volume I, Budget Report, Fiscal Year 2021" <sup>3</sup> Office: State Budget Office	

# **Analyses**

Through fiscal year 2021, each edition of the governor's annual budget proposal included a "Six Year Financial Plan," with revenue and spending projections for the remainder of the current year and five additional years. By comparing expected revenue to ongoing spending, the six-year plan projected whether the state would have a surplus or shortfall each year. The fiscal 2021 edition, published in January 2020, showed annual deficits greater than \$150 million from fiscal 2022 to fiscal 2025, the final year of the forecast.

In the executive budget proposal, the "Long-Range Issues" section followed the six-year plan and described West Virginia's fiscal risks, while also mixing in discussion of various economic, demographic, and service-delivery challenges.<sup>6</sup> For example, a subsection on health care listed fiscal risks to the state Medicaid program such as "unfunded mandates" from the federal government and judiciary, "inflationary health care costs," and "pandemic flu." It also discussed West Virginia's wellness statistics, including rates of poor physical and mental health well above the national average.<sup>8</sup>

The three editions of the governor's budget report released since fiscal 2021 have not included the six-year plan but have featured the "Long-Range Issues" section.<sup>9</sup>

## **Policy impact**

Legislators, journalists, and researchers have mourned the loss of the six-year plan, which they considered a valuable tool for assessing long-term fiscal health.<sup>10</sup> When lawmakers considered major tax cuts in 2023, legislators noted that the lack of long-term projections made it harder to judge whether the cuts would be affordable in the future.<sup>11</sup>

### **Next steps**

West Virginia could restart the six-year plan using ranges for revenue and spending to show the spectrum of plausible outcomes, reducing the need for specific estimates. This approach would also be a first step for the state to begin conducting budget stress tests: The pessimistic portions of the ranges could show how the state would fare in a recession.

West Virginia could also consider identifying a new agency, such as a legislative office, to produce the long-term assessments if the State Budget Office does not want this role.

### **Endnotes**

- 1 The Pew Charitable Trusts, "Tools for Sustainable State Budgeting" (2023), https://www.pewtrusts.org/en/research-and-analysis/reports/2023/11/tools-for-sustainable-state-budgeting.
- 2 The Pew Charitable Trusts, "States' Use of Sustainable Budgeting Tools" (2023), https://www.pewtrusts.org/en/research-and-analysis/fact-sheets/2023/11/states-use-of-sustainable-budgeting-tools.
- West Virginia State Budget Office, "Executive Budget: Volume I, Budget Report, Fiscal Year 2021" (2020), 33-44, https://budget.wv.gov/executivebudget/Documents/FY%202021%20Volume%20I%20Budget%20Report.pdf.
- 4 Ibid., 34-35.
- 5 Ibid., 35.
- 6 Ibid., 37-44.
- 7 Ibid., 41.
- 8 Ibid., 40.
- 9 P. Kabler, "Governor's Budget Report Missing Key Element: No Six-Year Budget Forecast," *Charleston Gazette-Mail*, Feb. 16, 2021, https://www.wvgazettemail.com/news/governors-budget-report-missing-key-element-no-six-year-budget-forecast/article\_275a331a-de0f-52d4-a758-c69fc6e323ce.html; West Virginia Executive Budget Office, "Executive Budget: Budget Report Fiscal Year 2024" (2023), https://budget.wv.gov/executivebudget/Documents/FY%202024%20Volume%20l%20Budget%20Report.pdf.
- S.A. Adams, "'Ask Again Later': Future Uncertain in West Virginia Senate for Personal Income Tax Bill," Parkersburg News and Sentinel, Jan. 21, 2023, https://www.newsandsentinel.com/news/business/2023/01/ask-again-later-future-uncertain-in-west-virginia-senate-for-personal-income-tax-bill; Kabler, "Governor's Budget Report Missing Key Element"; S. O'Leary, "How Tax Cuts for the Rich Trumped Public Investments: The West Virginia Fiscal Year 2024 Budget" (West Virginia Center on Budget and Policy, 2023), 1, 8-9, https://wvpolicy.org/wp-content/uploads/2023/04/FY-2024-Budget-Report.pdf.
- 11 Adams, "'Ask Again Later.""

# For more information, please visit: pewtrusts.org/fiscaltools The Pew Charitable Trusts Contact: Jolene Nieves Byzon, communications officer **Email:** jbyzon@pewtrusts.org

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