

September 26, 2014

Office of the Québec Premier Honoré-Mercier Building, 3rd Floor 835, boul. René-Lévesque Québec, Québec G1A 1B4

#### Dear Premier Couillard,

In a letter sent in May 2007, 1,500 scientists from more than 50 countries around the world, including 71 from Quebec, asked Canadian government leaders to ensure the protection of at least 50% of Canada's boreal forest. Since making this appeal, we have followed the progression of this file with keen interest.

We were delighted to hear that on May 9, 2011 after 60 meetings of sectorial working and consensus-building groups, representatives of provincial, regional, First Nations (Cree, Naskapi, Innu) and Inuit governments, and the economic, social, community, and environmental sectors signed a "Partners Declaration" committing to a series of policies for sustainable development in Northern Quebec which included the commitment to devote 50% of the territory to non-industrial purposes, environmental protection and safeguarding biodiversity.

On February 5, 2012 a deadline had been set for achieving that goal by 2035, with an interim goal of 20% by 2020, and with ecological planning initiated by 2013.¹ During the past election cycle you committed to relaunching the Plan Nord in all of its aspects—economic, social, and environmental—taking off where we left.²

This commitment deserved, and indeed received, the support of the international scientific and environmental communities; in protecting northern Quebec's natural environment and ensuring responsible development in the rest of the area, your government will set in motion one of the most ambitious sustainable development and nature conservation projects in North America, and one that could serve as a model for the rest of the world.

In 2012 at its World Conservation Congress, the International Union for Conservation of Nature affirmed that, "the aspirational goal of maintaining 50% of the northern territory of Quebec free

<sup>&</sup>lt;sup>1</sup> http://www.mddelcc.gouv.qc.ca/communiques\_en/2012/c20120205-nord.htm

<sup>&</sup>lt;sup>2</sup> http://www.plq.org/en/article/a-liberal-government-will-re-launch-sustainable-northern-development-with-the-re-launch-of-plan-nord-

from industrial development, if operationalized correctly, has the ability to be a guiding light to the globe as we combat the enormous global challenges of biodiversity loss and climate change" and congratulated the Government of Quebec "for its vision and commitments to conservation and aboriginal rights."

Scientists have already catalogued some of the natural resources that constitute the natural heritage of northern Quebec. In terms of wildlife, northern Quebec provides habitat for 340 million birds, and some of the largest populations of migratory caribou and freshwater fish in North America. However, the populations of some species are too low: the woodland caribou, the wolverine and the golden eagle are all on Quebec's threatened or vulnerable species lists, while the once-large herds of migratory caribou are dramatically declining. In terms of the region's ecological benefits to society, including water filtration and carbon storage, their value is estimated at 13.8 times the value of the natural resources extracted from it each year.<sup>11</sup>

In addition to the considerable biodiversity of this region, climate change is a major concern that influences our vision for the conservation planning of northern Quebec. Every day, new factors indicate that environmental degradation is fundamentally affecting our natural heritage, and the reduction of industrial carbon emissions is a top priority. While it is tempting to rely on costly unproven technological solutions, a responsible and sustainable approach fits within our current frame of knowledge. Boreal ecosystems already efficiently store more carbon in their trees, soils and peat than any other environment. It is our responsibility to be the stewards of these vast northern carbon reserves.<sup>iii</sup>

The field of conservation biology identifies four objectives that must be achieved to ensure the long-term viability of an ecosystem: iv,v

- 1. all native ecosystem types must be represented in protected areas;
- 2. populations of all native species must be maintained in natural patterns of abundance and distribution;
- 3. ecological processes such as hydrological processes must be maintained; and
- 4. resilience to short-term and long-term environmental changes must be maintained. In the context of northern Quebec, it is also important that our conservation and development decisions be based on sound scientific data.

It is our firm hope that northern Quebec's natural landscape can be maintained for future generations, and that a planning process will ensure conservation objectives are achieved while planning for future development in a manner that is consistent with those objectives. It will also be important to move quickly to identify areas that meet these criteria and that may be vulnerable to industrial development so that potential conflicts can be addressed and resolved.

https://portals.iucn.org/docs/iucnpolicy/2012-resolutions/en/WCC-2012-Res-064\_ EN%20Acknowledging%20Quebecs%20advancement%20of%20conservation%20of%20the%20Boreal%20region.pdf

We, the undersigned scientists, encourage you to maintain your commitment to conserve at least 50% of the region north of the 49th parallel from industrial activity by 2035, ensuring Quebec's global status as a leader in conservation, one that represents the aspirations of Quebec society as a whole, rather than one particular party. We, in turn, promise to work with you and with the research organizations, Aboriginal people, local communities, various sector stakeholders, conservation groups and businesses of Quebec's boreal region to bring about this vision.

We would urge you, Mr. Premier, to put this planning process in place quickly. We ask that this is done in a manner that fully engages the communities in these regions, especially Aboriginal peoples, whose knowledge, relationships, and, most importantly, rights must be respected.

We feel certain that, in taking this action, Quebec will emerge as a world leader in sustainable development, biodiversity conservation and combating climate change, while growing its economy and creating a new ecosystem management model for the 21st century that will set the standard for countries around the world.

- i. Berteaux, D. 2013. Quebec's large-scale Plan Nord. Conservation Biology 27:242-243.
- ii. M. Anielski and S. Wilson, 2009. *Counting Canada's Natural Capital: Assessing the Real Value of Canada's Boreal Ecosystems*. Canadian Boreal Initiative and The Pembina Institute, p. 61.
- iii. This responsibility was expressed by the International Union for Conservation of Nature (IUCN), which has recommended that Canada and Russia ensure the protection of their Boreal regions.
- iv. International Boreal Conservation Science Panel. 2013. Conserving the World's Last Great Forest is Possible:

  Here's How. http://borealscience.org/wp-content/uploads/2013/07/conserving-last-great-forests1.pdf
- v. Noss, R.F., A.P. Dobson, R. Baldwin, P. Beier, C.R. Davis, D.A. Dellasala, J. Francis, H. Locke, K. Nowak, R. Lopez, C. Reining, S.C. Trombulak, and G. Tabor. 2012. Bolder thinking for conservation. *Conservation Biology* 26:1-4.

#### Respectfully yours,

#### Jeff Wells, Ph. D.

Senior Scientist
International Boreal
Conservation Campaign

#### Bridget Stutchbury, Ph. D.

Professor of Biology
York University

#### David Schindler, Ph. D.

Killam Memorial Professor Emeritus University of Alberta

#### Gordon Orians, Ph. D.

Professor Emeritus of Biology University of Washington

#### Stuart Pimm, Ph. D.

Doris Duke Professor of Conservation Ecology Duke University

#### James Strittholt, Ph. D.

President and Executive
Director
Conservation Biology Institute

#### John Jacobs, Ph. D.

Honorary Research Professor,
Geography
Memorial University of
Newfoundland

#### James Schaefer, Ph. D.

Professor of Biology
Trent University

#### Jeremy Kerr, Ph. D.

Professor of Biology University of Ottawa

#### Nancy Turner, Ph. D.

Professor of Environmental
Studies
University of Victoria

#### Micheline Manseau, Ph. D.

Professor of Ecology
University of Manitoba

#### Hugh Possingham, Ph. D.

Professor of Mathematics, Ecology University of Queensland

#### David Wilcove, Ph. D.

Professor of Public Affairs, Ecology Princeton University

#### Malcolm Hunter, Ph. D.

Professor of Wildlife Ecology
University of Maine

#### Reed Noss, Ph. D.

Professor of Biology University of Central Florida

#### John Fitzpatrick, Ph. D.

Executive Director
Cornell Lab of Ornithology

#### Martin-Hugues St-Laurent, Ph. D.

Associate Professor in Animal
Ecology
Université du Québec à
Rimouski

#### Bernd Heinrich, Ph. D.

Professor Emeritus of Biology
University of Vermont

#### Robert Baldwin, Ph. D.

*Professor* Clemson University

#### John Pastor, Ph. D.

Professor, Ecosystems Ecology University of Minnesota Duluth

#### David Pashley, Ph. D.

Vice President of US
Conservation Partnerships
American Bird Conservancy

#### Brendan Mackey, Ph. D.

Director, Climate Change Response Program Griffith University

#### Corey Bradshaw, Ph. D.

Director, Climate and Ecology
Centre
The University of Adelaide

#### Fred Adler, Ph. D.

Professor of Mathematics
University of Utah

#### John Lichter, Ph. D.

Professor of Biology and Environmental Studies Bowdoin College

#### Kevin Gaston, Ph. D.

Conservation Director of
Environment
Environment & Sustainability
Institute

#### John Fanshawe, Ph. D.

Senior Strategy Adviser
BirdLife International

#### Simon Levin, Ph. D.

George M. Moffett Professor of
Biology
Princeton University

#### Peter Raven, Ph. D.

President Emeritus Missouri Botanical Garden

#### Pascal Badiou, Ph. D.

Research Scientist
Ducks Unlimited Canada

#### Nigel Roulet, Ph. D.

James McGill Research Professor of Biogeoscience McGill University

#### Henry Huntington, Ph. D.

Science Director
Ocean's North U.S.

#### Dominique Berteaux, Ph. D.

Chaire de recherche du Canada en biodiversité nord Université du Québec à Rimouski

#### David Foster, Ph. D.

Director, Harvard Forest Harvard University

#### Barbara Zimmerman, Ph. D.

Director, Kayapo Project
International Conservation
Fund of Canada

#### Terry Root, Ph. D.

Professor of Biology
Stanford University

#### David Haskell, Ph. D.

Professor of Biology
University of the South

#### Faith Walker, Ph. D.

Research Scientist
University

#### Theresa Burg, Ph. D.

Associate Professor
University of Lethbridge

#### Russell Mittermeier, Ph. D.

President
Conservation International

#### Stephen Trombulak, Ph. D.

Director, School of the Environment Middlebury College

#### Stephen Loring, Ph. D.

Museum Anthropologist and Arctic Archaeologist Smithsonian Institute

#### Nils Christian Stenseth, Ph. D.

Professor of Ecology and
Evolution
University of Oslo

#### Nat Wheelwright, Ph. D.

Professor of Natural Sciences
Bowdoin College

#### Bryan Watts, Ph. D.

Director, Center for Conservation Biology College of William and Mary

#### Gary Langham, Ph. D.

Vice President and Chief
Scientist
National Audubon Society

#### Vikram Chhatre, Ph. D.

Postdoctoral Researcher USDA Forest Service

#### Madhur Anand, Ph. D.

Professor

#### Herb Wilson, Ph. D.

Professor of Biology
Colby College

#### William Ripple, Ph. D.

Professor, Dept. of Forest Ecosystems and Society Oregon State University

#### Raimo Virkkala, Ph. D.

Leading Researcher
Finnish Environment Institute

#### André Dhondt, Ph. D.

Edwin H. Morgens Professor of Ornithology Cornell University

#### Anastassia Makarieva, Ph. D.

Senior Researcher
Petersburg Nuclear Physics
Institute

#### **Chris Rimmer**

Director
Vermont Center for Ecostudies

#### Lyn Baldwin, Ph. D.

Associate Professor
Thompson Rivers University

#### Vladimir Pravosudov, Ph. D.

*Professor* University of Nevada Reno, USA

#### John Farrell, Ph. D.

Associate Professor of Aquatic and Fisheries Science State University of New York

# **Tine Huyse, Ph. D.**Katholieke universiteit Leuven

# Hans Estrup Andersen, Ph. D. Senior Scientist Aarhus University, Denmark Patricia Chow-Fraser, Ph. D. Director of Life Sciences, Professor of Biology

McMaster University

Christian Jersabek, Ph. D.

University of Salzburg

# Ralph Cartar, Ph. D. Associate Professor (Biological Sciences) University of Calgary

**Colin Macfarlane** 

Master's Candidate

# University of Lethbridge Root Gorelick

#### Associate Professor Carleton University

# Fabien Lamaze, Ph. D. Postdoc Université Laval

### **Dolph Schluter, Ph. D.**Professor University of British Columbia

### **Dominique Arseneault, Ph. D.**Professor

Université du Québec à

Rimouski

Susan Gaskin, Ph. D.

Associate Professor
Civil Engineering, McGill

University

# Steve Sheffield, Ph. D. Professor Virginia Tech, Bowie State University

### Snaebjorn Palsson, Ph. D. Professor University of Iceland

# Richard Lindroth, Ph. D. Professor and Associate Dean for Research University of WisconsinMadison

# Ph. D. Professor Chair World Commission on

Chair, World Commission on Protected Areas

Edwin Brands, Ph. D.

# Assistant Professor, Environmental Studies University of Minnesota Morris

#### Rachael Adams University of Lethbridge

# Peter White, Ph. D. Professor University of North Carolina at Chapel Hill

### **Thomas R. Fisher, Ph. D.**Professor University of Maryland Center

for Environmental Science

#### Frode Jacobsen, Ph. D.

# Spencer Barrett, Ph. D. Canada Research Chair University of Toronto

### Marco Festa-Bianchet, Ph. D. Professeur Titulaire Université de Sherbrooke

Ib Johnsen, Ph. D.
Professor
University of Copenhagen,
Denmark

### Susan Shirley, Ph. D. Research Associate

Andreas Beck, Ph. D.
Research Scientist and Curator
University

Bengt Carlsson, Ph. D.
Editor
Uppsala University

# **Dror Etzion, Ph. D.** *Professor*McGill University

#### David Berg, Ph. D.

Professor of Biology
Miami University (Ohio)

#### Poulin Brigitte, Ph. D.

Head of Ecosystems Department
Private Research Center

#### **Brendan Graham**

Graduate Student
University of Windsor

#### Matthew Kaproth, Ph. D.

Postdoctoral Research Associate
University of Minnesota

#### William Etges, Ph. D.

Professor University of Arkansas

#### Luise Hermanutz, Ph. D.

Professor of Biology
Memorial University

#### Peter Graham

Professeur a temps partiel
Concordia University

#### Przemysław Chylarecki, Ph.

D.

Institute of Zoology, Polish Academy of Sciences

#### **Cyril Kormos**

Vice President for Policy
The WILD Foundation

#### Victor Cueto, Ph. D.

Scientific Research
National Council for Science
and Technology

#### Andrew Iwaniuk, Ph. D.

Associate Professor
University of Lethbridge

#### Claus Wedekind, Ph. D.

*Professor* University of Lausanne

#### Thomas Gillespie, Ph. D.

Professor UCLA

#### Jacques Hausser, Ph. D.

Professeur Honoraire
Département d'Ecologie et
Evolution, Université de
Lausanne

#### Brett Ratcliffe, Ph. D.

Curator and Professor University of Nebraska

#### William Baker, Ph. D.

*Professor*University of Wyoming

#### Urban Olsson, Ph. D.

Associate Professor
University of Gothenburg

#### Alan Gillogly, Ph. D.

Curator of Entomology
The College of Idaho

#### Walter Koenig, Ph. D.

Senior Scientist
Cornell University

#### **Kimberly Dohms**

*Ph. D. Candidate*University of Lethbridge

#### Philip Rundel, Ph. D.

Distinguished Professor UCLA

#### **Amanda Cheeseman**

Ph.D. Student
State University of New York,
College of Environmental
Science and Forestry

#### Mariana Bulgarella, Ph. D.

Postdoctoral Associate
University of Minnesota

#### **Jeremy Schwartzentruber**

McGill University

#### Donald Kramer, Ph. D.

Professor Emeritus

McGill University

#### Mark Davis, Ph. D.

DeWitt Wallace Professor of Biology Macalester College

#### Frances James, Ph. D.

Pasquale Graiadei Professor
Emerita
Florida State University

#### Thomas Fleischner, Ph. D.

Professor; Director, Natural
History Institute
Prescott College

#### Andrew Hurly, Ph. D.

*Professor* University of Lethbridge

#### Sarah Stockwell, Ph. D.

University of California, San Diego

#### Alison Derry, Ph. D.

Professor Université du Québec à Montréal

#### Nathanaël Schaller

Etudiant Université Laval Québec

#### Michael Swift, Ph. D.

Assistant Professor College

#### Jean-François Giroux

Professeur Titulaire UQAM

#### Marina Silva-Opps, Ph. D.

Associate Professor University of Prince Edward Island

#### Art Fredeen, Ph. D.

Professor University

#### Francois Lutzoni, Ph. D.

*Professor*Duke University

#### Dominick DellaSala, Ph. D.

*Chief Scientist*Geos Institute

#### Ricardo Scrosati, Ph. D.

*Professeur* Université

#### Nikita Lopoukhine

Ancien président de la Commission sur les aires pr UICN

#### **Daniel Landry**

*Professeur* Collège Laflèche

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Associate Professor
The University of Calgary

#### Krish Jayachandran, Ph. D.

Professor and Graduate Director Florida International University

#### Philip Burton, Ph. D.

Associate Professor & Regional
Chair
University of Northern British
Columbia

#### Alison Munson, Ph. D.

*Professeure* Université Laval

#### Robert Poulin, Ph. D.

Professor
University of Otago

#### Nicolas Lachance-Bernard, Ph. D.

CEO & Research Assistant
Citiviz Sàrl & Ecole
polytechnique fédérale de
Lausanne

#### Tony Diamond, Ph. D.

Research Professor
University of New Brunswick

#### Irene Liu

**Duke University** 

#### Leo Salas, Ph. D.

Quantitative Ecologist
Point Blue Conservation
Science

#### Ralph Gutierrez, Ph. D.

*Professor*University of Minnesota

#### Gary Luck, Ph. D.

Professor Charles Sturt University

#### Martin Simard, Ph. D.

*Professor* Université Laval

#### Victor Gorshkov, Ph. D.

Professor
Petersburg Nuclear Physics
Institute

#### Arndt Hampe, Ph. D.

Directeur de Recherche Institut National de la Recherche Agronomique

#### Frank Götmark, Ph. D.

Professor
University of Gothenburg

#### Adam Boratyński, Ph. D.

Professor
Polish Academy of Sciences,
Institute of Dendrology

#### **Richard Schuster**

University of British Columbia

#### Jörg Müller, Ph. D.

Associate Professor

National Park Administration,

Bavarian Forest

#### Nina Lundholm, Ph. D.

Associate Professor
University

#### Mats Jonsell, Ph. D.

Assistant Professor Swedish University of Agricultural Sciences

#### Stein Fredriksen

Professor University

#### Carlo Utzeri

Professor
Sapienza University of Rome

#### Matthew Low, Ph. D.

Associate Professor Swedish University of Agricultural Sciences

#### Jian Zhang, Ph. D.

Dr.

University of Alberta

#### Berry Pinshow, Ph. D.

Professor of Physiological
Ecology
Ben-Gurion University of the
Negev

#### Daniel Cherix, Ph. D.

Professeur Université de Lausanne (Suisse)

#### Gergely Várkonyi, Ph. D.

Senior Research Scientist Finnish Environment Institute

#### **Pascal Vittoz**

Maître d'enseignement et de recherché Université de Lausanne

#### Andrei Nefiodov, Ph. D.

Leading Scientific Researcher
Petersburg Nuclear Physics
Institute

#### Enrique Doblas, Ph. D.

John Birks, Ph. D.

*Professor*University of Bergen

#### Sigmund Hågvar, Ph. D.

*Professor* Norwegian University of Life

#### Tadeusz Tylkowski, Ph. D.

Sciences

Professor

Institute of Dendrology

#### Danielle Mersch, Ph. D.

Postdoc

University of Lausanne

#### Ángel Luque, Ph. D.

*Titular Professor* Universidad Autónoma de Madrid

#### Ellen Simms, Ph. D.

*Professor*University of California

#### Angela McGaughran, Ph. D.

Dr.

Research Institute

#### Jeroen Van Wichelen

Senior Scientist
Ghent University

#### Marcel Lambrechts, Ph. D.

Research Director
CEFE-CNRS Montpellier

#### Maja Zorović, Ph. D.

Research Scientist
National Institute of Biology,
Slovenia

#### **Aline Andrey**

Ph.D Student, Conservation
Biology
University of Bern

#### Olav Hjeljord, Ph. D.

Professor

Norwegian University of Life
Sciences

#### Simon Benhamou, Ph. D.

Research Director
CNRS Montpellier

#### Graziella Mura

*Professor*University of Rome La Sapienza

#### Joanna Galas, Ph. D.

Professor
Polish Academy of Sciences

#### Annapaola Rizzoli, Ph. D.

DVM, PhD
Edmund Mach Foundation,
Research and Innovation
Centre

#### Thomas Wrbka, Ph. D.

Assistant Professor
University of Vienna

#### F. Stuart Chapin III, Ph. D.

Professor Emeritus of Ecology University of Alaska Fairbanks

#### Yael Kisel, Ph. D.

Postdoctoral Research Fellow
University of Göttingen

#### Francisco Lara, Ph. D.

Professor
University Autonoma of Madrid

#### Ane T. Laugen, Ph. D.

Aronia Coastal Zone Research Team

#### Burt Kotler, Ph. D.

Professor
Ben-Gurion University

#### Lars Westerberg, Ph. D.

Lecturer
Linköping University

#### A. Iyengar, Ph. D. Dr.

University of Central Lancashire

#### Christoph Meyer, Ph. D.

Research Fellow
University of Lisbon

#### Alistair Jump, Ph. D.

Professor of Plant Ecology
University of Stirling

#### Philippe Christe, Ph. D.

Maître d'enseignement et de recherché Université de Lausanne

#### Tim White, Ph. D.

Dr. Penn State University

#### Leif Kullman, Ph. D.

Professor Umeå University

#### Gaetan Lefebvre, Ph. D.

*Ingénieur de recherché* Fondation Tour du Valat

#### Jan Karlsson

*Professor* Umeå University

#### **Nicolas Perrin**

*Professor*University of Lausanne

#### Debora Arlt, Ph. D.

University

#### Mats Lindeskog, Ph. D.

Lund University, Sweden

#### Ahmad Mahdavi, Ph. D.

*Professor*University of Tehran

#### Wioletta Tomaszewska

Associate Professor

Museum and Institute of
Zoology, Polish Academy of
Sciences

#### Carl Gerhardt

*Professor* University of Missouri

#### Jean-Guy Godin, Ph. D.

Chancellor's Professor of
Biology
Carleton University

#### **Timothy Schwinghamer**

*Ph. D. Candidate* McGill University

#### Ashley Gaden, Ph. D.

Research Associate
University of Manitoba

#### **Randy Lauff**

Part-time Faculty
St. Francis Xavier University

#### Allan Stein, Ph. D.

Professor (Retired)

#### Jean-Philippe Lessard, Ph. D.

Quebec Centre for Biodiversity
Science Post Doctorate
McGill University

#### Michael Sheriff, Ph. D.

Assistant Professor
Penn State University

#### Robert Cannings, Ph. D.

Curator Emeritus of Entomology Royal British Columbia Museum

#### Michael Klein, Ph. D.

Adjunct Professor
The Ohio State University

#### Duccio Rocchini, Ph. D.

Dr.

Fondazione Edmund Mach

#### Andrew Nelson, Ph. D.

Emeritus Professor of Biology State University of New York, Oswego

#### Kathleen Fleming, Ph. D.

Landscape Ecologist

#### David Coleman, Ph. D.

Distinguished Research
Professor of Ecology Emeritus
University of Georgia

#### Linda Lait

*Ph. D. Candidate*Memorial University

#### Christian Vincenot, Ph. D.

*Postdoc* Kyoto University

#### Richard Keating, Ph. D.

Research Associate
Missouri Botanical Garden

#### Jan Cermak, Ph. D.

*Professor* Mendelova univerzita v Brně

#### Joost Raeymaekers, Ph. D.

Professor
University of Ghent

#### Helga Guderley, Ph. D.

Professeur titulaire retraité
Université Laval

#### Stephanie Pellerin, Ph. D.

*Professeur associé* Univeristé de Montreal

#### Pascal Hablützel

M.S.

University of Leuven

#### **Stephen Spomer**

Research Technologist University of Nebraska

#### Miren Lorente, Ph. D.

**Biologist** 

#### James Hanken, Ph. D.

Director and Alexander Agassiz
Professor
Harvard Museum of
Comparative Zoology

#### Patrice Couture. Ph. D.

Professeur titulaire INRS-ETE

#### Geneviève Marquis, Ph. D.

Andrii Gryganskyi, Ph. D.

**Duke University** 

#### Jan Decher, Ph. D.

Curator of Mammals

Zoological Museum Alexander

Koenig, Bonn, Germany

#### Nils Warnock, Ph. D.

Executive Director
Audubon Alaska

Charles Halpern, Ph. D.

Research Professor

University of Washington

#### Arash Farhang, Ph. D.

*Dr.* EPFL

Cecilia Matasci, Ph. D.

#### Erik Johnson, Ph. D.

Director of Bird Conservation
Audubon Louisiana

Professor

University of Maryland

#### Marla McIntosh, Ph. D. Todd Johnson

Ph. D. Student in Forest
Entomology
University of Illinois Urbana-

#### Andrew Farnsworth, Ph. D.

Research Associate
Cornell Lab of Ornithology

#### Vigdis Vandvik, Ph. D.

*Professor*Univeristy of Bergen

#### Lucas Reijnders, Ph. D.

Champaign

Professor
University of Amsterdam

#### Per Angelstam, Ph. D.

Professor Swedish University of Agricultural Sciences

#### Svein Dale, Ph. D.

Professor in Zoology

Norwegian University of Life

Sciences

#### William Armbruster, Ph. D.

Professor
University of Portsmouth

#### Isabelle Bisson, Ph. D.

#### Maarten Vonhof, Ph. D.

Associate Professor Western Michigan University

#### Philippe Besse, Ph. D.

Professeur
Institut de Mathématiques de
Toulouse

#### Miroslav Svoboda, Ph. D.

Associate Professor University

#### **Mahroof Mohammad**

Research Associate
CEPT University

#### Thomas Ray, Ph. D.

Professor of Biology University of Oklahoma

#### Niklaus Zimmermann, Ph. D.

Dr.

Swiss Federal Research Institute

#### Luis Santos, Ph. D.

PostDoc
University of Lausanne

#### **Peter Bunyard**

Research Director Universidad Sergio Arboleda

#### Hans Joosten, Ph. D.

Professor Ernst-Moritz-Arndt-University Greifswald

#### Peter Chesson, Ph. D.

Professor
University of Arizona

#### Michael Gillingham, Ph. D.

Professor, Wildlife Biology
University of Northern British
Columbia

#### Martin Sykes, Ph. D.

Professor Emeritus
Lund University

#### Timo Kuuluvainen, Ph. D.

Associate Professor University of Helsinki

#### Monique Poulin, Ph. D.

*Professeure* Université Laval

#### Ken Helms, Ph. D.

Research Affiliate
University of Vermont

#### Renate Wesselingh, Ph. D.

*Professor* Université de Louvain

#### Anni Arponen, Ph. D.

Researcher University of Helsinki

#### Maria Delgado

Researcher
University of Helsinki

#### Ricardo Rocha

*Ph. D. Candidate* University of Lisbon

#### Jacques Tardif, Ph. D.

*Professeur* Universite de Winnipeg

#### Alain Cogliastro, Ph. D.

Botaniste-chercheur Jardin botanique de Montréal

#### Koen Sabbe, Ph. D.

*Professor*Ghent University, Belgium

#### Jean-Michel Guillon

*Docteur* Université Paris-Sud

#### David Swanson, Ph. D.

Professor
University of South Dakota

#### Guillaume Blanchet, Ph. D.

Chercheur post-doctoral University of Helsinki

#### **Joona Lehtomäki**

Researcher
University of Helsinki

#### Gregory Ames, Ph. D.

Postdoctoral Researcher
Duke University

#### Veera Norros, Ph. D.

Finnish Environment Institute

#### **Andrea Maier**

University of Helsinki

#### Erin Cameron, Ph. D.

Postdoctoral Fellow
University of Helsinki

#### Marjorie Lemire Garneau

Étudiante en environnement Université Laval

#### Sarah Bourlat, Ph. D.

Researcher
University of Gothenburg

#### Scott Findlay, Ph. D.

Associate Professor University of Ottawa

#### Lasse Ruokolainen, Ph. D.

Adjunct Professor Helsinki University

#### Anniina Mattila

M.S.

University of Helsinki

#### Marta Acácio

M.S.

Institute Avian Research

#### Laura Meller

Doctoral Student University of Helsinki

#### Marissa McBride, Ph. D.

University of Melbourne

#### John Richardson, Ph. D.

Professor, Head of Department of Forest and Conservation Sciences University of British Columbia

#### William Armbruster, Ph. D.

Research Scientist and Professor
University

#### Steven Mamet, Ph. D.

Postdoctoral Fellow
University of Saskatchewan

#### Romain Guerreiro, Ph. D.

Research Fellow CNRS

#### Paul Buckland, Ph. D.

Dr

Thorne & Hatfield Moors
Conservation Forum

#### Maria Holynska, Ph. D.

Associate Professor Natural History Museum

#### Debra Schlenoff, Ph. D.

Lane County Audubon Society, University of Oregon

#### Filip Volckaert, Ph. D.

Professeur
University of Leuven, Belgique

#### Cornelia Yu, Ph. D.

Dr.

University

#### Robert Guy, Ph. D.

Professor
University of British Columbia

#### William Fraser, Ph. D.

President and Lead Investigator Polar Oceans Research Group

#### Nanette Chadwick, Ph. D.

Associate Professor of Biology
Auburn University

#### Val Smith, Ph. D.

Professor
University of Kansas

#### Chris Barrington-Leigh, Ph.

D.

Assistant Professor McGill University

#### Rob Field, Ph. D.

Royal Society for the Protection of Birds

#### Amélie Corriveau

Biologie Environnementale
McGill University

#### Angéline Bedolla

Swiss Federal Research Institute

#### Karen Warkentin, Ph. D.

Associate Professor
Boston University

#### Andrzej Wuczyński

Polish Academy of Sciences

#### Michel Loreau, Ph. D.

*Professeur* Université McGill

#### Rowan Barrett, Ph. D.

Professor McGill University

#### Bartlomiej Wyzga, Ph. D.

Associate Professor
Polish Academy of Sciences

#### Monika Zavodna, Ph. D.

Researcher
University of Otago

#### Tricia Markle

*Ph. D. Candidate*University of Minnesota

#### Francis Muller

Directeur du pôle-relais tourbières de France Fédération des conservatoires d'espaces naturels de France

#### Daniel Hudon, Ph. D.

Adjunct Lecturer
Boston University

#### William Resetarits, Ph. D.

*Professor*University of Mississippi

#### **Andreane Lussier**

Biologist NGO

#### Marcel Rejmanek, Ph. D.

University of California, Davis

#### Cort Anastasio, Ph. D.

*Professor* University of California, Davis

#### **Elizabeth Schultz**

Associate Professor University of Lethbridge

#### Aneil Agrawal, Ph. D.

Associate Professor
University of Toronto

#### Line Rochefort, Ph. D.

Professeure Université

#### Lyndsay Cartwright, Ph. D.

Sessional Faculty
University of Guelph

#### Richard T. Holmes, Ph. D.

Research Professor
Dartmouth College

#### Georgiana May, Ph. D.

Professor University of Minnesota

#### Jason Fisher, Ph. D.

Adjunct Professor
University of Victoria

#### Nils Chr. Stenseth

*Professor*University of Oslo

#### Sophia Barbara Engel, Ph. D.

LBV

#### Josh Van Buskirk, Ph. D.

University of Zurich, Switzerland

#### Laura Farrell, Ph. D.

Adjunct Professor
Sterling College

#### Sarah Otto, Ph. D.

Professor
University of British Columbia

#### Charles Hall, Ph. D.

Professor Emeritus
SUNY Environmental Science
and Forestry

#### Aram Calhoun, Ph. D.

Professor of Wetland Ecology
University of Maine

#### Ron Russell, Ph. D.

Associate Professor
Saint Mary's University

#### **Phil Bouchet**

University of Western Australia

#### Julian Norghauer, Ph. D.

Senior Researcher University of Bern

#### Tomas Virbickas, Ph. D.

Head of Freshwater Ecology
Sector
Nature Research Centre,
Vilnius, Lithuania

#### Karl-Olof Bergman, Ph. D.

Associate Professor Linköping University

#### Øjvind Moestrup, Ph. D.

*Professor*University of Copenhagen

#### Alex Jahn, Ph. D.

Research Fellow
Universidade Estadual Paulista

#### Desserae Shepston, Ph. D.

Instructor
University of Illinois
Springfield

#### John Paul Leblanc

*Ph.D. Candidate* McMaster University

#### Dana Dolsen

Founder/Owner
Natural Resources Planning &
Research Institute for Socioecological Management

#### Louis Bernatchez, Ph. D.

*Professeur* Université Laval

#### David Inouye, Ph. D.

*Professor*University of Maryland

#### Sergio Velasco Ayuso, Ph. D.

Postdoctoral Research Assistant Arizona State University

#### Tomasz Osiejuk, Ph. D.

*Professor* Adam Mickiewicz University

#### Pierre Echaubard, Ph. D.

*Dr.* 

Laurentian University

#### Marco Oliverio, Ph. D.

Professor of Zoology University of Rome La Sapienza

#### Balathandayuthabani Selvam

*Ph. D. student* Lund University

#### Mark Goldberg, Ph. D.

Professor McGill University

#### Michael Patten, Ph. D.

Associate Professor University of Oklahoma

#### **Crystal McKenzie**

*Ph.D. Candidate*University of Windsor

#### Laura Westra, Ph. D.

Professor
University of Windsor

#### Roman Żurek

Professor
Institute of Nature
Conservation, Polish Academy
of Sciences

#### Carissa Brown, Ph. D.

Assistant Professor Memorial University

#### Stefanie LaZerte

Ph. D. Candidate
University of Northern British
Columbia

#### Markus Metz, Ph. D.

*PostDoc*Research Institute

#### Frederic Reid, Ph. D.

Director of Boreal and Arctic

Conservation

Ducks Unlimited, Inc.

#### **David Innes**

*Professor*Memorial University

#### John Engel, Ph. D.

Professor Emeritus Meadville/Lombard Theological School

#### Richard Wiley, Ph. D.

Professor Emeritus of Ecology University of North Carolina, Chapel Hill

#### **Amy Climburg**

Director of Bird Conservation

Montana Audubon

#### B. Larry Li

Professor
University of California at
Riverside

#### Olav Hjeljord

Professor

Norwegian University of Life
Sciences

#### Per Wegge, Ph. D.

Professor

Norwegian University of Life
Sciences

#### Nancy Auerbach

*Ph. D. Candidate*University of Queensland

#### Antonia Cattaneo, Ph. D.

*Professor* Université de Montréal

#### Mark Forbes, Ph. D.

Professor
Carleton University

#### **Myron Mitchell**

Distinguished Professor SUNY-ESF, Syracuse, NY

#### Chantal D Reid, Ph. D.

Assistant Professor

Duke University

#### Bridget Stutchbury, Ph. D.

Distinguished Research
Professor
York University

#### André L Martel, Ph. D.

Chercheur scientifique, zoologist Musée canadien de la nature

#### Michael Collins, Ph. D.

Professor University

#### **Emilie Kissler**

Ph. D. Candidate

#### Rudolf Litschauer, Ph. D.

Hofrat, em. Forest Research Centre

#### **Sophie Delerue**

PhD student
University

#### Elie Verleyen, Ph. D.

Post Doctoral Researcher
Ghent University

#### Colin Scott, Ph. D.

Associate Professor; Director McGill University; CICADA

#### David La Puma, Ph. D.

Director
Cape May Bird Observatory

#### **Trevor Persons**

Research Affiliate
Northern Arizona University

#### Manuelle Landry-Cuerrier, Ph. D.

Professionnelle de recherche Université McGill

#### Hector Galbraith, Ph. D.

Senior Scientist
National Wildlife Federation

#### Peter Marra, Ph. D.

Scientist

#### Amélie Grégoire Taillefer

Ph. D. Candidate
McGill University

#### **Gary Stewart**

Senior Advisor
International Boreal
Conservation Campaign

#### William Laurance, Ph. D.

Distinguished Professor James Cook University

#### **Eliane Valiquette**

*Biologiste* Université Laval

#### Marc-André Villard, Ph. D.

*Professeur* Université de Moncton

#### Rudy Boonstra, Ph. D.

University of Toronto Scarborough

#### Iain Stenhouse, Ph. D.

Adjunct Professor
University of Southern Maine

#### **Harvey Locke**

Co-founder
Nature Needs Half

#### Sophia Lavergne

Ph. D. Candidate
University of Toronto
Scarborough

#### Scott Sillett

Research Wildlife Biologist
Smithsonian Institution

#### Catherine Potvin, Ph. D.

Professeure
McGill University

#### Catherine Baltazar

Université McGill

#### **Bob Reitsma**

Research Technician Smithsonian Migratory Bird Center

#### Fredrik Lagergren, Ph. D.

Associate Professor Lund University, Sweden

#### **Kevin Smith**

National Manager Boreal
Programs
Ducks Unlimited Canada

#### **Louis Bevier**

Research Associate
Colby College

#### David Mizrahi, Ph. D.

Vice-president, Research and
Monitoring
New Jersey Audubon

#### Frank F. Mallory

Professor of Biology Laurentian University

#### Guillaume Larocque, Ph. D.

Research Professional Quebec Center for Biodiversity Science

#### Jack Bradbury, Ph. D.

Professor Emeritus
Cornell University

#### Sophie St-Cyr

University of Toronto

#### Thomas Ryder, Ph. D.

Research Scientist
Government

#### **Robert Rice**

Geographer
Smithsonian Institution

#### **Anne-Sophie Caron**

McGill University

#### Nelson Hairston, Ph. D.

FHT Rhodes Professor of Environmental Science Cornell University

#### **Ronald Butler**

Professor of Biology University of Maine at Farmington

#### **Desiree Narango**

Ph. D. student
Smithsonian Conservation
Biology Institute/University of
Delaware

#### Charles Walcott, Ph. D.

Professor Emeritus
Cornell University

#### Kevin Fraser, Ph. D.

Assistant Professor, Department of Biological Sciences University of Manitoba

#### **François Lambert**

*M.S. Student*Université de Montréal

#### David Bonter, Ph. D.

Senior Lecturer
Cornell University

#### James Grant, Ph. D.

Professor Concordia University

#### Raymond Danner, Ph. D.

Postdoctoral Fellow
Smithsonian Migratory Bird
Center

#### Michael Webster, Ph. D.

Professor & Director
Cornell Lab of Ornithology

#### Thomas Gavin, Ph. D.

Professor Emeritus
Cornell University

#### Daniel Buckley, Ph. D.

Professor of Biology University of Maine at Farmington

#### Monica Mulrennan, Ph. D.

Associate Professor and Chair, Department of Geography, Planning and Environment Concordia University

#### **David Wege**

Senior Conservation Manager
BirdLife International

#### Luke Powell, Ph. D.

Postdoc Smithsonian Migratory Bird Center

#### **Dennis Georgekish**

Chief
Cree Nation of Wemindji

#### Erin Bayne, Ph. D.

Associate Professor University of Alberta

#### David Johns, J.D.

Adjunct Professor, School of Government Portland State University

#### **Courtenay Jacklin**

Queen's University

#### Martijn Versluijs, Ph. D.

Swedish University of Agricultural Sciences

#### **Michael Parr**

Vice President for Program

Development

American Bird Conservancy

#### Vincent Laroche

M. Sc.

#### George Wallace, Ph. D.

Vice President
American Bird Conservancy

#### Emily McKinnon, Ph. D.

Postdoctoral Fellow University of Windsor

#### Pascale Biron, Ph. D.

Professeure Université Concordia

#### Jean-Philippe Lessard, Ph. D.

Assistant Professor Concordia University

#### Barry Traill, Ph. D.

Director, Outback Program
Pew Charitable Trusts

#### Jonathan Evans, Ph. D.

*Professor*University of the South

#### Richard Harris Podolsky, Ph.

D.

Certified Senior Ecologist
Avian Systems

#### Margaret Thayer, Ph. D.

Curator Emeritus
Field Museum of Natural
History

#### Hans Schreier, Ph. D.

Professor
University of British Columbia

#### Alexandre Arnold, Ph. D.

Researcher UQAM

#### Joerg Tews, Ph. D.

Adjunct Professor/CEO
TrailMark Systems

#### Ian McLaren, Ph. D.

Professor Emeritus

Dalhousie University

#### Dag Hessen, Ph. D.

Professor
University of Oslo

#### Mats Jansson, Ph. D.

Professor Umeå University

#### Douglas Holdway, Ph. D.

Canada Research Chair in Aquatic Toxicology, Professor University of Ontario Institute of Technology

#### Luc Lens, Ph. D.

Professor of Terrestrial Ecology
Ghent University

#### Kevin McGowan, Ph. D.

Project Manager
Cornell Lab of Ornithology

#### **Christopher Bennett**

Vice Persident
Sussex Bird Club

#### Scott Goetz, Ph. D.

Senior Scientist
Woods Hole Research Center

#### Bryce Kendrick, Ph. D.

Distinguished Professor

Emeritus

University of Waterloo

#### Terry Derting, Ph. D.

*Professor*Murray State University

#### Daniel Scheiman, Ph. D.

Director of Bird Conservation
Audubon Arkansas

#### **Roberta Frampton Benefiel**

*Vice President*Riverkeeper

#### Ginger Rebstock, Ph. D.

Research Scientist
University of Washington

#### **Rachel Golde**

Graduate Student
George Mason University

#### **Carol Goodman**

Retired Professor CAATS

#### William Faber, Ph. D.

Program Head of Natural
Resources
Central Lakes College

#### Lee Frelich, Ph. D.

Director, Center for Forest
Ecology
University of Minnesota

#### George H. Waring, Ph. D.

Professor Emeritus of Zoology Southern Illinois University

#### Michael Sorenson, Ph. D.

Professor and Department Chair
Boston University

#### Pamela Zevit

Registered Professional Biologist, Principal Adamah Consultants

#### Jerome Marty, Ph. D.

Director and Adjunct Professor
University of Waterloo

#### Eduardo Inigo Elias, Ph. D.

Senior Research Associate
Cornell Lab of Ornithology

#### **Casey Lott**

Research Biologist NGO

#### Stephen MacLean, Ph. D.

Professor Emeritus University of Alaska Fairbanks

#### Walter Bock, Ph. D.

*Professor* University

#### Rebecca Holberton, Ph. D.

Professor of Biology, Director of Lab of Avian Biology University of Maine

#### Thomas Schulenberg, Ph. D.

Research Associate
Cornell Lab of Ornithology

#### Maria de Noronha

*Biologist* Universidade Federal do Rio de Janeiro

#### Fred Adler, Ph. D.

Professor University of Utah

#### Mikko Mönkkönen, Ph. D.

*Professor* University of Jyväskylä, Finland

#### Dave Shutler, Ph. D.

Professor Acadia University

#### John Bowler, Ph. D.

Doctor RSPB Scotland

#### Lucyna Hałupka, Ph. D.

University of Wroclaw

#### David Weaver, Ph. D.

Retired, North American Wetlands Conservation Fund US Fish & Wildlife Service

#### Stephen Spotte, Ph. D.

Adjunct Scientist
Mote Marine Laboratory

#### Craig Benkman, Ph. D.

*Professor* University

#### Bruce Beehler, Ph. D.

Research Associate, Division of Birds U. S. National Museum of

**Natural History** 

#### Jeff Black, Ph. D.

Professor Humboldt State University

#### Herbert C. Curl, Ph. D.

Retired NOAA

#### Hubert Keckeis, Ph. D.

Professor
University of Vienna

#### George M. Woodwell, Ph. D.

Distinguished Professor

#### Corinne Myers, Ph. D.

NASA Astrobiology Institute
Postdoctoral Fellow
Harvard University

#### Karen Hughes, Ph. D.

Professor
University of Tennessee

#### Tony Diamond, Ph. D.

*Professor* University of New Brunswick

#### Christopher M. Rogers, Ph. D.

Professor of Biological Sciences
Wichita State University

#### Donna Newman, Ph. D.

Research Associate NCSU-CVM

#### Fernande D. Rochon, Ph. D.

Professeur UQAM

#### Thomas Rooney, Ph. D.

Associate Professor of Biological
Sciences
Wright State University

#### **Catherine Bevier**

Associate Professor
Colby College

#### Laura Molles. Ph. D.

Senior Lecturer
Lincoln University

#### Harold Atwood, Ph. D.

Professor Emeritus
University of Toronto

#### **Amanda James**

Graduate Student
University of California,
Riverside

#### John Reynolds, Ph. D.

Professor
Simon Fraser University

#### Antonio López Almirall, Ph. D.

Herbarium Curator National Museum of Natural History

#### Bruce Robertson, Ph. D.

Assistant Professor of Biology Bard College

#### **David Hill**

Biological Recorder

#### Lawrence Dill, Ph. D.

Professor Emeritus Simon Fraser University

#### **Andis Zilans**

Researcher University of Latvia

#### Jose L. Alcantara, Ph. D.

Professor Colegio de Postgraduados

#### Peter Solymos, Ph. D.

**Ecologist ABMI** 

John Cigliano, Ph. D. Professor of Biology

Cedar Crest College

#### Elizabeth Beck

University of Alberta

#### Leo Shapiro, Ph. D.

Lecturer University

#### Miguel Martinez, Ph. D.

Researcher **ECOSUR** 

#### Fiona Schmiegelow, Ph. D.

Professor & Director of Northern Conservation Science University of Alberta

#### Vladimir Onipchenko, Ph. D.

Professor Moscow State University

#### Nelson Piché, M.D.

Associate Professor of Surgery CHU Ste-Justine

#### Erica Nol

Professor of Biology Trent University

#### Steven Shippee, Ph. D.

Director Marine Wildlife Response

#### Thomas Struhsaker, Ph. D.

Adjunct Professor **Duke University** 

#### Isabelle Cote, Ph. D.

Professor Simon Fraser University

#### **Quentin Hays**

Professor University

#### Frito Dolisca, Ph. D.

Professor State University of Haiti

#### Michael Andersen, Ph. D.

Postdoctoral Fellow American Museum of Natural History

#### Rick Routledge, Ph. D.

Professor Simon Fraser University

#### John Bates, Ph. D.

Head of Life Sciences The Field Museum

#### Mark Brunson, Ph. D.

Professor **Utah State University** 

#### Stephen Mulkey, Ph. D.

President and Professor of Ecology **Unity College** 

#### Fabiana Figueiro-Spinelli

M.A. Candidate, Biology Miami University

#### Julienne Morissette, Ph. D.

Conservation Biologist **Ducks Unlimited Canada** 

#### William Rees, Ph. D.

Professor Emeritus University of British Columbia

#### Nicholas Dulvy, Ph. D.

Professor Simon Fraser University

#### Richard Bradley, Ph. D.

Professor The Ohio State University, Ohio

#### David Lieske, Ph. D.

Assistant Professor
Mount Allison University

#### **Shane Gabor**

Head Policy - Conservation
Ducks Unlimited Canada

#### Donald Dearborn, Ph. D.

Professor of Biology
Bates College

#### **Lauren Bailey**

Development Coordinator Society for Conservation Biology

#### Robin Cameron, Ph. D.

Associate Professor
McMaster University

#### Arthur Kopelman, Ph. D.

Distinguished Service Professor State University of New York

#### Mark Duchamp

Chairman
World Council for Nature

#### Vanessa Parker-Geisma Project Manager

Stewardship Council

#### Philip Nyhus, Ph. D.

Associate Professor of Environmental Studies Environmental Studies Program, Colby College

#### Marianne Edain, Ph. D.

Co-owner
Frosty Hollow Ecological
Restoration

#### Chris Elphick, Ph. D.

Associate Professor University of Connecticut

#### Kevin Potter, Ph. D.

Research Associate Professor North Carolina State University

#### **Orion Weldon**

Professor of Ornithology Rutgers University

#### Christa Szumski

*Ph.D. candidate*University of Manitoba

#### Juanita Ladyman, Ph. D.

Botanist and Manager
JnJ Associates LLC